

# Revitalizing HCBS Rebalancing

Bea Rector, Director, Home and Community Services
Aging and Long-Term Support Administration
Washington State Department of Social and Health Services



## **Vision**

Seniors and people with disabilities living in good health, independence, dignity and control over decisions that affect their lives.

## Mission

To transform lives by promoting choice, independence and safety through innovative services.

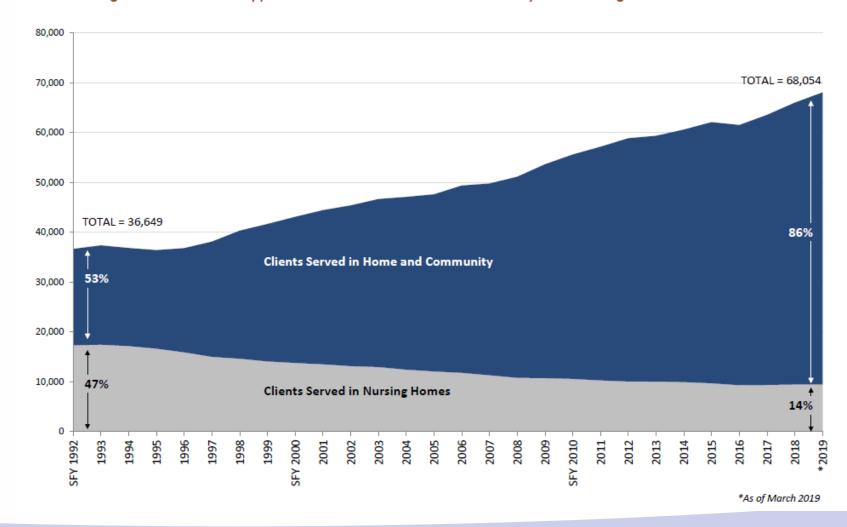
## **Values**

Collaboration, Respect, Accountability, Compassion, Honesty and Integrity, Pursuit of Excellence, Open Communication, Diversity and Inclusion, Commitment to Service



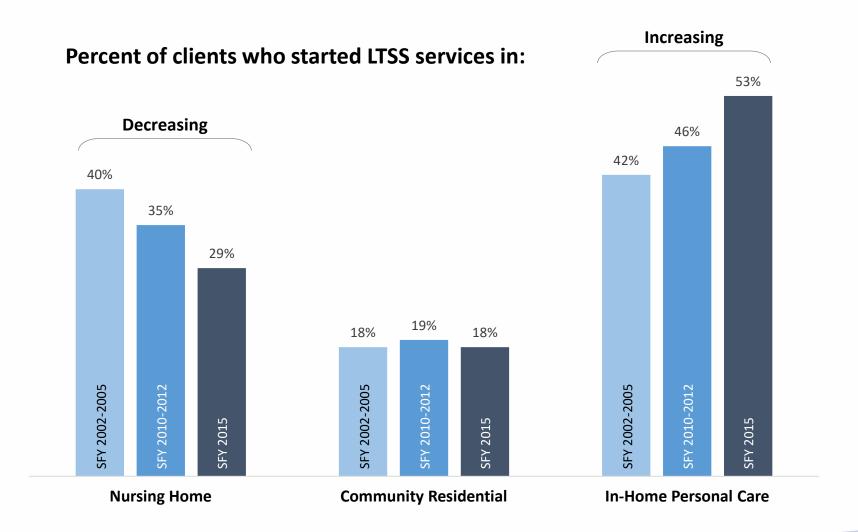
## **Washington's Rebalancing Outcomes**

Percent of long-term services and support clients served in home and community-based settings



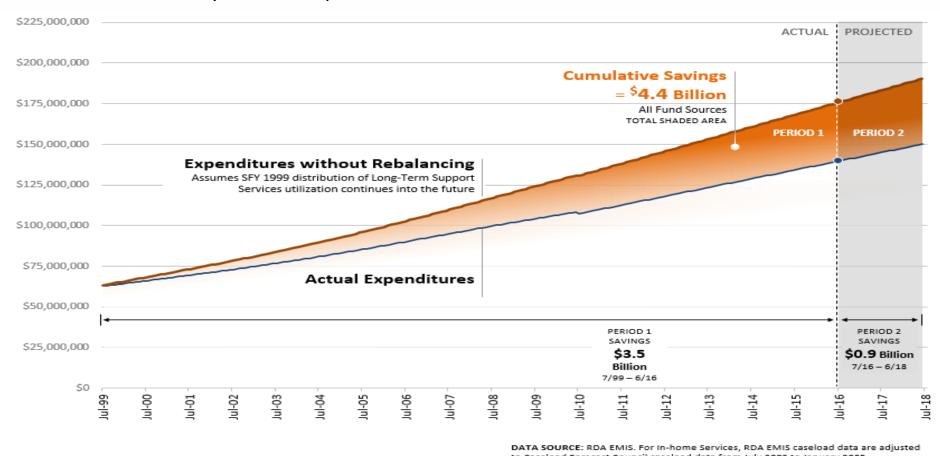
## **Initial Service Modality Is Increasingly In-Home Personal Care**

Comparison of cohorts starting LTSS services in SFYs 2002-05, 2010-12, and 2015



## Savings to Washington's Medicaid LTSS due to Rebalancing

Monthly Service Expenditures • All Fund Sources • SFY 2000-2018



to Caseload Forecast Council caseload data from July 2003 to January 2005.

## What Strategies Do We Use to Achieve Rebalancing?

- Sustained effort
- The most important service is the one the consumer wants and needs
- Performance metrics and strategic plan
- Use of federal authorities and budget forecasting
- Staff with specialized roles
- Resource development of community providers
- Statute changes to support HCBS
- Statute changes/appropriations to reduce SNF capacity
- SNF Certificate of Need
- Housing
- Transitions and Diversions
- Presumptive Eligibility



## **Consolidated Administration and Budget Forecasting**

- A single organizational unit in state government to plan, develop, and operate the long-term care system
- A single budget with flexibility and authority to spend on a varied array of services to meet consumer need and preferences
- Caseload and per capital expenditures are forecasted in the maintenance level budget

## **Specialized Staff and Contractors**

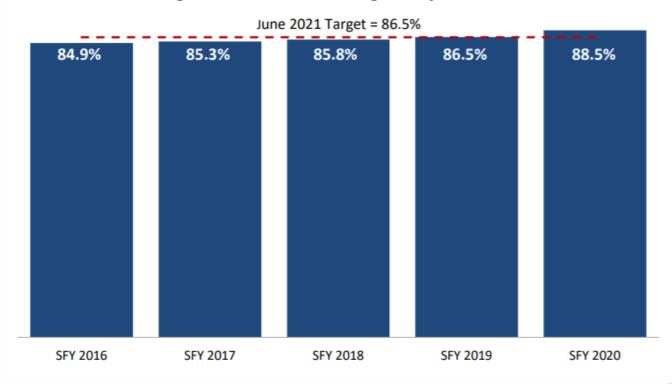
- State Staff:
  - Determine initial eligibility, assessment and service planning for all LTSS
  - Assigned to every nursing home to ensure residents are aware of options and are provided with assistance to transition based on choice
  - Provide eligibility, assessment service planning & case management for clients choosing residential settings
- Area Agency on Aging Staff/Contractors
  - Ongoing eligibility, assessment, service planning and case management for clients choosing to live in their own homes

## **Strategic Objectives**

## Strategic Objective 1.1: Serve individuals in their homes or in communitybased settings.

Success Measure 1.1.1:
 Increase the percentage of LTSS clients served in home- and community-based settings from 86.3% in June 2019 to 86.5% by June 2021.

## **Progress Toward Strategic Objective 1.1**

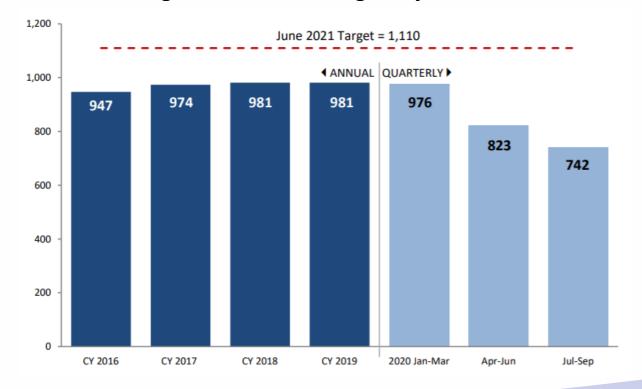


## **Strategic Objectives**

## Strategic Objective 2.2: Support people to transition from nursing homes to care in their homes or communities.

 Success Measure 2.2.1: Increase the quarterly average of nursing facility to community setting transitions from 950 in June 2019 to 1,110 by June 2021.

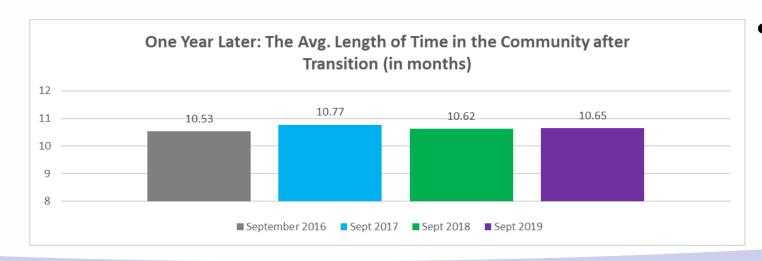
## **Progress Toward Strategic Objective 2.2**



# Strategic Measures -- Nursing Facility Transitions: Community Length of Stay

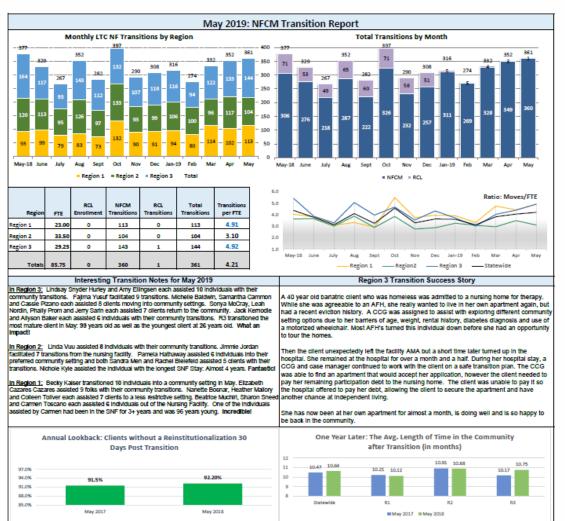


Transition without
 Reinstitutionalization:
 94% or greater



Length of time in the community after transition: 10.75 months or greater

## **Nursing Facility Transition Monthly Reporting**



- Monthly nursing facility case management transition report shows month-to-month transitions, broken down by region.
- It provides success stories and transition notes for regional staff and leaders involved in transitions.
- Report on community length of

# **Use of Medicaid Authorities to Create HCBS Entitlement & Innovations**

#### **Medicaid State Plan**

- "Entitlement"
- Mandatory & optional services
- Statewide
- No cap and no targets
- ~81% of the ALTSA budget

# Nursing Home Community First Choice Medicaid Personal Care PACE

#### **Medicaid Waiver**

- Optional Services
- Not an "entitlement"
- Can be capped/targeted
- ~3% of the ALTSA budget

## COPES

## Residential Support

## New Freedom

Medicaid Transformation

#### Other

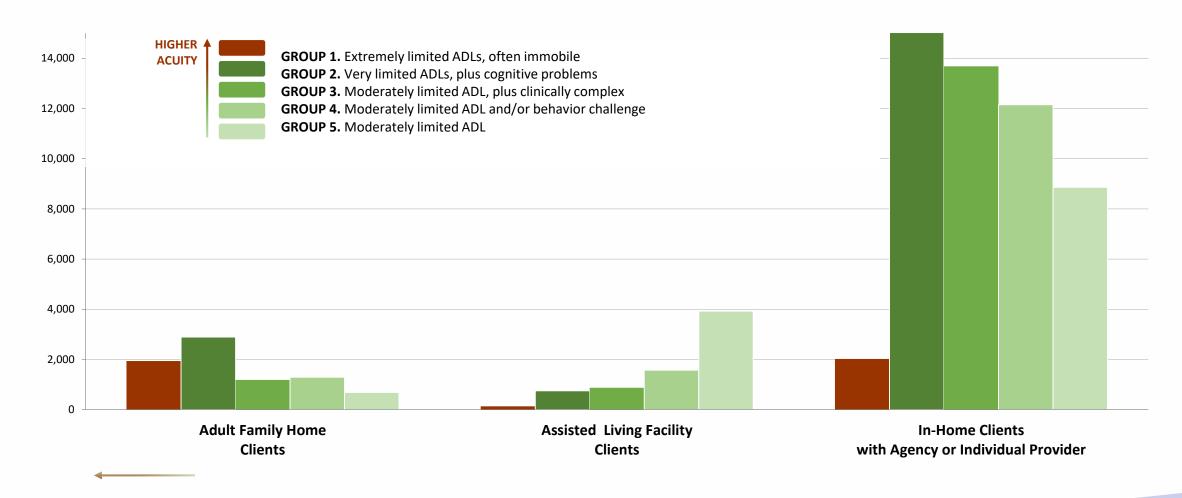
- State Only
- Federal Only
- ~4% of budget

Family Caregiver
Support

Senior Citizens
Services Act

Older Americans Act

## **High Acuity Clients Are Served in All Community Settings**



Source: CARE data as of June 30, 2020 snapshot, combined clients of ALTSA and DDA.

## Who is the Self-Directed Workforce?



They are hired by Medicaid clients to assist with personal care needs.



They are contracted by the state as personal care workers.



There are **46,000** individual providers in Washington state.



About **70**% of them are related to the person they serve.

## **Strategies for Supporting Caregivers**

## **State and Older Americans Act**

- Caregiver Assessment & Services for Unpaid Caregivers
- Kinship Caregiver Navigators and Services
- Use of evidence-based models

## **Medicaid Services**

- Allow family caregivers to be paid in Medicaid programs
- Allow family caregivers to administer medications and provide skilled services
- Allow nurse delegation
- Paid training
- Provide care coordination and transition supports

## Statutes Supporting Caregivers

- CARE Act & Family Care Act
- Paid Family Medical Leave Act
- Long-Term Care Trust Act

## **Timeline of Rebalancing Innovations**

#### 1981

 State-funded in-home program allows self-directed option

#### 1983

 1915(c) waiver approved

#### 1984

 First steps to control nursing home growth

#### 1985

 Adult Protective Services statute

#### 1989

- State Plan personal care for individuals with physical disabilities
- Statewide respite program implemented

#### 1993

 Mandates for Nursing Home reductions state staff dedicated to nursing home and hospital transitions

#### 1995

- State plan eligibility expanded to those with functional disabilities
- Required training for all in-home personal care assistance

#### 1999

 First nurse delegation law and law allowing family members to be paid when providing skilled tasks

#### 2000

 State Family Caregivers Program

#### 2001

 Self-directed care providers vote to unionize

#### 2003

- Standardized electronic assessment with acuity based payment methodology used across all HCBS populations (aging, physical, developmental disabilities)
- Abuse registry

#### 2008

 MFP (RCL) implemented in Washington

#### 2009

 Statewide implementation of Standardized Caregiver Assessment Tool

#### 2012

 Long-Term Care Worker Training and Certification requirements

#### 2012

 State Plan Community First Choice Program

#### 2013

 Health Home Program Initial Implementation

#### 2017

 1115 Waiver creates new options and eligibility for Long-Term Support Services

 1980
 1985
 1990
 1995
 2000
 2005
 2010
 2015
 2020

## **Reductions in Nursing Facility Capacity**

## **SFY 2016**

Peak Providers: 224

Peak Beds: 21,250

## **SFY 2020**

Peak Providers: 214

Peak Beds: 20,468

SFY 2025 (Projected)

Peak Providers: 202

Peak Beds: 19,491

## **Incentives to Reduce Nursing Facility Capacity**

- Nursing facilities can "bank" bed capacity for future use. By doing so, they can avoid going through the Certificate of Need process.
- Nursing facilities can convert to assisted living facilities and receive enhanced rate.

## **Nursing Facility Certificate of Need**

- If state has 40 or more countable nursing home beds per 1,000 people aged 70 and above, nursing home bed need is considered "met."
- If below estimated bed need, Certificate of Need process requires Dept. of Health to determine need for nursing home beds, based on other services in planned area, including:
  - Assisted Living, Adult Family Home
  - Hospice, home health and home care
  - Formula developed to equate HCBS alternatives to nursing homes



## **Housing Supports**

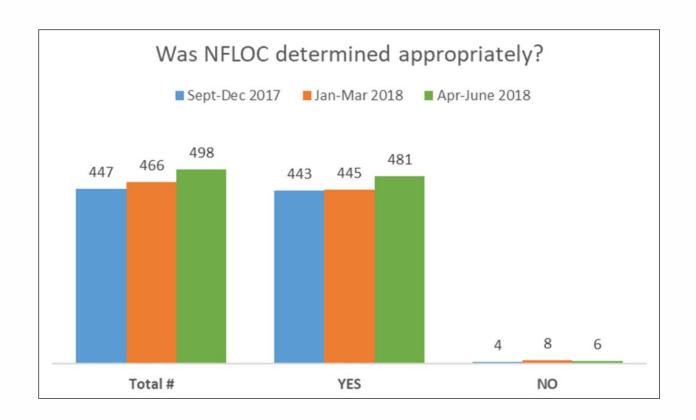
## We support clients to live in their own homes by:

- Partnering with housing authorities
- Supplying housing vouchers and rental subsidies
- Partnering with landlords and housing developers
- Providing supportive housing services through 1115 waiver
- Paying for community transition supports, environmental modifications



## **Streamlined Eligibility & Diversion Activities**

- Presumptive eligibility in 1115 waiver proved to be successful
- Providing family caregiver supports
- Targeting at-risk populations



# Thank you!

Questions: bea.rector@dshs.wa.gov

# Transforming Lives